



Ministry
of Justice

Criminal Procedure and Investigations Act 1996 (section 23(1)) Code of Practice

**Revised in accordance with
section 25(4) of the Criminal Procedure
and Investigations Act 1996 and
presented to Parliament pursuant to
section 25(2) of the Act**



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Criminal Procedure and Investigations Act 1996 Code of Practice under Part II

Preamble

This code of practice is issued under Part II of the Criminal Procedure and Investigations Act 1996 ('the Act'). It sets out the manner in which police officers are to record, retain and reveal to the prosecutor material obtained in a criminal investigation and which may be relevant to the investigation, and related matters.

1. Introduction

- 1.1 This code of practice applies in respect of criminal investigations conducted by police officers which begin on or after the day on which this code comes into effect. Persons other than police officers who are charged with the duty of conducting an investigation as defined in the Act are to have regard to the relevant provisions of the code, and should take these into account in applying their own operating procedures.
- 1.2 This code does not apply to persons who are not charged with the duty of conducting an investigation as defined in the Act.
- 1.3 Nothing in this code applies to material intercepted in obedience to a warrant issued under section 2 of the Interception of Communications Act 1985 or section 5 of the Regulation of Investigatory Powers Act 2000, or to any copy of that material as defined in section 10 of the 1985 Act or section 15 of the 2000 Act and by sections of the Investigatory Powers Act 2016.
- 1.4 This code extends only to England and Wales.

2. Definitions

2.1 In this code:

1. a *criminal investigation* is an investigation conducted by police officers with a view to it being ascertained whether a person should be charged with an offence, or whether a person charged with an offence is guilty of it. This will include:
 - investigations into crimes that have been committed;
 - investigations whose purpose is to ascertain whether a crime has been committed, with a view to the possible institution of criminal proceedings; and
 - investigations which begin in the belief that a crime may be committed, for example when the police keep premises or individuals under observation for a period of time, with a view to the possible institution of criminal proceedings;
2. charging a person with an offence includes prosecution by way of summons or postal requisition;
3. an *investigator* is any police officer involved in the conduct of a criminal investigation. All investigators have a responsibility for carrying out the duties imposed on them under this code, including in particular recording information, and retaining records of information and other material;
4. the *officer in charge of an investigation* is the police officer responsible for directing a criminal investigation. They are also responsible for ensuring that proper procedures are in place for recording information, and retaining records of information and other material, in the investigation;
5. the *disclosure officer* is the person responsible for examining material retained by the police during the investigation; revealing material to the prosecutor during the investigation and any criminal proceedings resulting from it, and certifying that they have done this; and disclosing material to the accused at the request of the prosecutor;
6. the *prosecutor* is the authority responsible for the conduct, on behalf of the Crown, of criminal proceedings resulting from a specific criminal investigation;
7. *material* is material of any kind, including information and objects, which is obtained or inspected in the course of a criminal investigation and which may be relevant to the investigation. This includes not only material coming into the possession of the investigator (such as documents seized in the course of searching premises) but also material generated by them (such as interview records);
8. material may be *relevant to an investigation* if it appears to an investigator, or to the officer in charge of an investigation, or to the disclosure officer, that it has some bearing on any offence under investigation or any person being

investigated, or on the surrounding circumstances of the case, unless it is incapable of having any impact on the case;

9. *sensitive material* is material, the disclosure of which the disclosure officer believes would give rise to a real risk of serious prejudice to an important public interest;
10. references to *prosecution disclosure* are to the duty of the prosecutor under sections 3 and 7A of the Act to disclose material which is in their possession or which they have inspected in pursuance of this code, and which might reasonably be considered capable of undermining the case against the accused, or of assisting the case for the accused;
11. references to the disclosure of material to a person accused of an offence include references to the disclosure of material to their legal representative;
12. references to police officers and to the chief officer of police include those employed in a police force as defined in section 3(3) of the Prosecution of Offences Act 1985.

3. General responsibilities

- 3.1 The functions of the investigator, the officer in charge of an investigation and the disclosure officer are separate. Whether they are undertaken by one, two or more persons will depend on the complexity of the case and the administrative arrangements within each police force. Where they are undertaken by more than one person, close consultation between them is essential to the effective performance of the duties imposed by this code.
- 3.2 In any criminal investigation, one or more deputy disclosure officers may be appointed to assist the disclosure officer, and a deputy disclosure officer may perform any function of a disclosure officer as defined in paragraph 2.1.
- 3.3 The chief officer of police for each police force is responsible for putting in place arrangements to ensure that in every investigation the identity of the officer in charge of an investigation and the disclosure officer is recorded. The chief officer of police for each police force shall ensure that disclosure officers and deputy disclosure officers have sufficient skills and authority, commensurate with the complexity of the investigation, to discharge their functions effectively. An individual must not be appointed as disclosure officer, or continue in that role, if that is likely to result in a conflict of interest, for instance, if the disclosure officer is the victim of the alleged crime which is the subject of the investigation. The advice of a more senior officer must always be sought if there is doubt as to whether a conflict of interest

precludes an individual acting as disclosure officer. If thereafter the doubt remains, the advice of a prosecutor should be sought.

- 3.4 The officer in charge of an investigation may delegate tasks to another investigator, to civilians employed by the police force, or to other persons participating in the investigation under arrangements for joint investigations, but they remain responsible for ensuring that these have been carried out and for accounting for any general policies followed in the investigation. In particular, it is an essential part of their duties to ensure that all material which may be relevant to an investigation is retained, and either made available to the disclosure officer or (in exceptional circumstances) revealed directly to the prosecutor.
- 3.5 In conducting an investigation, the investigator should pursue all reasonable lines of inquiry, whether these point towards or away from the suspect. What is reasonable in each case will depend on the particular circumstances. It is a matter for the investigator, with the assistance of the prosecutor if required, to decide what constitutes a reasonable line of inquiry in each case.
- 3.6 If the officer in charge of an investigation believes that other persons may be in possession of material that may be relevant to the investigation, and if this has not been obtained under paragraph 3.5 above, they should ask the disclosure officer to inform them of the existence of the investigation and to invite them to retain the material in case they receive a request for its disclosure. The disclosure officer should inform the prosecutor that they may have such material. However, the officer in charge of an investigation is not required to make speculative enquiries of other persons; there must be some reason to believe that they may have relevant material. That reason may come from information provided to the police by the accused or from other inquiries made or from some other source.
- 3.7 If, during a criminal investigation, the officer in charge of an investigation or disclosure officer for any reason no longer has responsibility for the functions falling to them, either their supervisor or the police officer in charge of criminal investigations for the police force concerned must assign someone else to assume that responsibility. That person's identity must be recorded, as with those initially responsible for these functions in each investigation.

4. Recording of information

- 4.1 If material which may be relevant to the investigation consists of information which is not recorded in any form, the officer in charge of an investigation must ensure that it is recorded in a durable or retrievable form.
- 4.2 Where it is not practicable to retain the initial record of information because it forms part of a larger record which is to be destroyed, its contents should be transferred as a true record to a durable and more easily-stored form before that happens.
- 4.3 Negative information is often relevant to an investigation. If it may be relevant it must be recorded. An example might be a number of people present in a particular place at a particular time who state that they saw nothing unusual.
- 4.4 Where information which may be relevant is obtained, it must be recorded at the time it is obtained or as soon as practicable after that time. This includes, for example, information obtained in house-to-house enquiries, although the requirement to record information promptly does not require an investigator to take a statement from a potential witness where it would not otherwise be taken.

5. Retention of material

(a) Duty to retain material

- 5.1 The investigator must retain material obtained in a criminal investigation which may be relevant to the investigation. Material may be photographed, video-recorded, captured digitally or otherwise retained in the form of a copy rather than the original at any time, if the original is perishable; the original was supplied to the investigator rather than generated by them and is to be returned to its owner; or the retention of a copy rather than the original is reasonable in all the circumstances.
- 5.2 Where material has been seized in the exercise of the powers of seizure conferred by the Police and Criminal Evidence Act 1984, the duty to retain it under this code is subject to the provisions on the retention of seized material in section 22 of that Act.
- 5.3 If the officer in charge of an investigation becomes aware as a result of developments in the case that material previously examined but not retained (because it was not thought to be relevant) may now be relevant to the investigation, they should, wherever practicable, take steps to obtain it or ensure that it is retained for further inspection or for production in court if required.

5.4 The duty to retain material includes in particular the duty to retain material falling into the following categories:

- Records which are derived from tapes or recordings of telephone messages (for example, 999 calls) containing descriptions of an alleged offence or offender;
- Any incident logs relating to the allegation;
- Contemporaneous records of the incident, such as:
 - crime reports and crime report forms;
 - an investigation log;
 - any record or note made by an investigator (including police notebook entries and other handwritten notes) on which they later make a statement or which relates to contact with suspects, victims or witnesses;
 - an account of an incident or information relevant to an incident noted by an investigator in manuscript or electronically;
 - records of actions carried out by officers (such as house-to-house interviews, CCTV or forensic enquiries) noted by a police officer in manuscript or electronically;
 - CCTV footage, or other imagery, of the incident in action;
- The defendant's custody record or voluntary attendance record;
- Any previous accounts made by a complainant or any other witnesses;
- Interview records (written records, or audio or video tapes, of interviews with actual or potential witnesses or suspects);
- Any material casting doubt on the reliability of a witness e.g. relevant previous convictions and relevant cautions of any prosecution witnesses and any co-accused;
- Final versions of witness statements (and draft versions where their content differs from the final version), including any exhibits mentioned (unless these have been returned to their owner on the understanding that they will be produced in court if required);
- Material relating to other suspects in the investigation;
- Communications between the police and experts such as forensic scientists, reports of work carried out by experts, and schedules of scientific material prepared by the expert for the investigator, for the purposes of criminal proceedings;
- Records of the first description of a suspect by each potential witness who purports to identify or describe the suspect, whether or not the description differs from that of subsequent descriptions by that or other witnesses.

- 5.5 The duty to retain material where it may be relevant to the investigation also includes in particular the duty to retain any material which may satisfy the test for prosecution disclosure in the Act, such as:
- information provided by an accused person which indicates an explanation for the offence with which they have been charged;
 - any material casting doubt on the reliability of a confession;
 - any material casting doubt on the reliability of a prosecution witness.
- 5.6 The duty to retain material falling into these categories does not extend to items which are purely ancillary to such material and possess no independent significance (for example, duplicate copies of records or reports).

(b) Length of time for which material is to be retained

- 5.7 All material which may be relevant to the investigation must be retained until a decision is taken whether to institute proceedings against a person for an offence.
- 5.8 If a criminal investigation results in proceedings being instituted, all material which may be relevant must be retained at least until the accused is acquitted or convicted or the prosecutor decides not to proceed with the case.
- 5.9 Where the accused is convicted, all material which may be relevant must be retained at least until:
- the convicted person is released from custody, or discharged from hospital, in cases where the court imposes a custodial sentence or a hospital order;
 - six months from the date of conviction, in all other cases.

If the court imposes a custodial sentence or hospital order and the convicted person is released from custody or discharged from hospital earlier than six months from the date of conviction, all material which may be relevant must be retained at least until six months from the date of conviction.

- 5.10 If an appeal against conviction is in progress when the release or discharge occurs, or at the end of the period of six months specified in paragraph 5.9, all material which may be relevant must be retained until the appeal is determined. Similarly, if the Criminal Cases Review Commission is considering an application at that point in time, all material which may be relevant must be retained at least until the Commission decides not to refer the case to the Court.

6. Preparation of material for prosecutor

(a) Schedules of unused material

- 6.1 The officer in charge of the investigation, the disclosure officer or an investigator may seek advice from the prosecutor about whether any particular item of material may be relevant to the investigation.
- 6.2 Material which may be relevant to an investigation and has been retained in accordance with this code, and which the disclosure officer believes will not form part of the prosecution case, must be listed on the appropriate schedule of unused material.
- 6.3 The disclosure officer must ensure that the appropriate schedule of unused material is prepared in the following circumstances:
- the accused is charged with an offence which is triable only on indictment;
 - the accused is charged with an offence which is triable either way, and it is considered that the case is likely to be tried on indictment;
 - the accused is charged with an either-way offence that is likely to remain in the magistrates' court, and it is considered that they are likely to plead not guilty;
 - the accused is charged with a summary offence and it is considered that they are likely to plead not guilty.
- 6.4 Where, however, the accused is charged with a summary offence or an either-way offence, and it is considered that they are likely to plead guilty (e.g. because they have admitted the offence), a schedule is *not* required unless a not guilty plea is subsequently entered or indicated.
- 6.5 Irrespective of the anticipated plea, the Common Law test for disclosure requires material to be disclosed if there is material known to the disclosure officer that might assist the defence with the early preparation of their case or at a bail hearing (for example, a key prosecution witness has relevant previous convictions or a witness has withdrawn their statement). A note must be made on the case summary for the prosecutor of any such material, which must be revealed to the prosecutor who will review it and consider whether it is disclosable. Where there is no such material, a certificate to that effect must be completed.
- 6.6 Material in the following list (which where it exists will have been retained or recorded in accordance with paragraph 5.4) is likely to include information which meets the test for prosecution disclosure. This material must therefore, subject to the exception at 6.4 above, be scheduled and provided to the prosecutor. In

reviewing this material, disclosure officers and prosecutors are to start with a presumption that it is likely to meet the disclosure test, although the material will need to be carefully considered and the disclosure test applied before a decision is made:

- a) records which are derived from tapes or recordings of telephone messages (for example 999 calls) containing descriptions of an alleged offence or offender;
- b) any incident logs relating to the allegation;
- c) contemporaneous records of the incident, such as:
 - crime reports and crime report forms;
 - an investigation log;
 - any record or note made by an investigator (including police notebook entries and other handwritten notes) on which they later make a statement or which relates to contact with suspects, victims or witnesses;
 - an account of an incident or information relevant to an incident noted by an investigator in manuscript or electronically;
 - records of actions carried out by officers (such as house-to-house interviews, CCTV or forensic enquiries) noted by a police officer in manuscript or electronically;
 - CCTV footage, or other imagery, of the incident in action;
- d) the defendant's custody record or voluntary attendance record;
- e) any previous accounts made by a complainant or by any other witnesses;
- f) interview records (written records, or audio or video tapes, of interviews with actual or potential witnesses or suspects);
- g) any material casting doubt on the reliability of a witness e. g. relevant previous convictions and relevant cautions of any prosecution witnesses and any co-accused.

This material must be listed on the schedule by the disclosure officer in addition to all other material which may be relevant to an investigation; it is likely that some of this material will need to be redacted (see 6.12).

(b) Way in which material is to be listed on schedule

- 6.7 Material which the disclosure officer does not believe is sensitive must be listed on a schedule of non-sensitive material, which must include a statement that the disclosure officer does not believe the material is sensitive. Where there is sensitive unused material, see para 6.13 below.

- 6.8 The disclosure officer should ensure, subject to paras 6.10-6.11 below, that each item of material is listed separately on the schedule, and is numbered consecutively (which may include numbering by volume and sub-volume).
- 6.9 The description of each item should make clear the nature of the item and should contain sufficient detail to enable the prosecutor to decide whether they need to inspect the material before deciding whether or not it should be disclosed.
- 6.10 In some investigations it may be disproportionate to list each item of material separately. These may be listed in a block or blocks and described by quantity and generic title.
- 6.11 Even if some material is listed in a block, the disclosure officer must ensure that any items among that material which might satisfy the test for prosecution disclosure are listed and described individually.

(c) Redaction of sensitive material

- 6.12 The disclosure officer should redact any sensitive information contained in material that is likely to satisfy the test for prosecution disclosure. The disclosure officer should also redact any personal, confidential information in material that is to be disclosed. Such could include a person's date of birth, address, email address and phone number.
- 6.13 Any material which is believed to be sensitive must be listed on a schedule of sensitive material. If there is no sensitive material, the disclosure officer must record this fact on a schedule of sensitive material, or otherwise so indicate.
- 6.14 Subject to paragraph 6.15 below, the disclosure officer must list on a sensitive schedule any material the disclosure of which they believe would give rise to a real risk of serious prejudice to an important public interest, and the reason for that belief. The schedule must include a statement that the disclosure officer believes the material is sensitive. Depending on the circumstances, examples of such material may include the following, among others:
- material relating to national security;
 - material received from the intelligence and security agencies;
 - material relating to intelligence from foreign sources which reveals sensitive intelligence gathering methods;
 - material given in confidence;

- material relating to the identity or activities of informants, or undercover police officers, or witnesses, or other persons supplying information to the police who may be in danger if their identities are revealed;
- material revealing the location of any premises or other place used for police surveillance, or the identity of any person allowing a police officer to use them for surveillance;
- material revealing, either directly or indirectly, techniques and methods relied upon by a police officer in the course of a criminal investigation, for example covert surveillance techniques, or other methods of detecting crime;
- material whose disclosure might facilitate the commission of other offences or hinder the prevention and detection of crime;
- material upon the strength of which search warrants were obtained;
- material containing details of persons taking part in identification parades;
- material supplied to an investigator during a criminal investigation which has been generated by an official of a body concerned with the regulation or supervision of bodies corporate or of persons engaged in financial activities, or which has been generated by a person retained by such a body;
- material supplied to an investigator during a criminal investigation which relates to a child or young person and which has been generated by a local authority social services department, an Area Child Protection Committee or other party contacted by an investigator during the investigation;
- material relating to the private life of a witness.

6.15 In exceptional circumstances, where an investigator considers that material is so sensitive that its revelation to the prosecutor by means of an entry on the sensitive schedule is inappropriate, the existence of the material must be revealed to the prosecutor separately. This will apply only where compromising the material would be likely to lead directly to the loss of life, or directly threaten national security.

6.16 In such circumstances, the responsibility for informing the prosecutor lies with the investigator who knows the detail of the sensitive material. The investigator should act as soon as is reasonably practicable after the file containing the prosecution case is sent to the prosecutor. The investigator must also ensure that the prosecutor is able to inspect the material so that they can assess whether it is disclosable and, if so, whether it needs to be brought before a court for a ruling on disclosure.

7. Revelation of material to prosecutor

- 7.1 Where cases have been charged on the Full Code Test and it is anticipated that the defendant will plead not guilty, the disclosure officer should provide the schedules concerning unused material to the prosecutor at the same time as submitting the case file.
- 7.2 In all other cases the disclosure officer must provide the schedules as soon as possible after a not guilty plea has been either indicated or entered.
- 7.3 The disclosure officer should draw the attention of the prosecutor to any material an investigator has retained (including material to which paragraph 6.15 applies) which it is considered may satisfy the test for prosecution disclosure in the Act, explaining the reasons for coming to that view.
- 7.4 The disclosure officer must give the prosecutor a copy of any such material (unless it has already been supplied as part of the file containing the material for the prosecution case), together with any material which falls into the following categories:
- information provided by an accused person which indicates an explanation for the offence with which they has been charged;
 - any material casting doubt on the reliability of a confession;
 - any material casting doubt on the reliability of a prosecution witness.
- 7.5 The disclosure officer must give the prosecutor a copy of any material which has been scheduled in accordance with paragraph 6.6, indicating whether it is, or is not, considered to satisfy the test for prosecution disclosure, and in either case explaining the reasons for coming to that view.
- 7.6 The disclosure officer must comply with a request from the prosecutor to be allowed to inspect material which has not already been copied to them. If the prosecutor asks to be provided with a copy of such material it should be provided, except where (having consulted the officer in charge of the investigation) the disclosure officer believes that the material is too sensitive to be copied and can only be inspected.
- 7.7 If material consists of information which is recorded other than in writing, whether it should be given to the prosecutor in its original form as a whole, or by way of relevant extracts recorded in the same form, or in the form of a transcript, is a matter for agreement between the disclosure officer and the prosecutor.

8. Subsequent action by disclosure officer

8.1 At the time when a schedule of non-sensitive material is prepared, the disclosure officer may not know exactly what material will form the case against the accused. In addition, the prosecutor may not have given advice about the likely relevance of particular items of material. Once these matters have been determined, the disclosure officer must give the prosecutor, where necessary, an amended schedule listing any additional material:

- which may be relevant to the investigation,
- which does not form part of the case against the accused,
- which is not already listed on the schedule, and
- which they believe is not sensitive,

unless they are informed in writing by the prosecutor that the prosecutor intends to disclose the material to the defence.

8.2 Section 7A of the Act imposes a continuing duty on the prosecutor, for the duration of criminal proceedings against the accused, to disclose material which satisfies the test for disclosure (subject to public interest considerations). To enable this to be done, any new material coming to light should be treated in the same way as the earlier material.

8.3 In particular, after a defence statement has been given, or details of the issues in dispute have been recorded on the Preparation for Effective Trial form or the Plea and Trial Preparation Hearing form, the disclosure officer must look again at the material which has been retained and must draw the attention of the prosecutor to any material which might reasonably be considered capable of undermining the case for the prosecution against the accused or of assisting the case for the accused; and must reveal it to them in accordance with paragraphs 7.4 and 7.5 above.

9. Certification by disclosure officer

- 9.1 The disclosure officer must certify to the prosecutor that, to the best of their knowledge and belief, all relevant material which has been retained and made available to them has been revealed to the prosecutor in accordance with this code. They must sign and date the disclosure officer certificate. It will be necessary to certify not only at the time when the schedule and accompanying material is submitted to the prosecutor, and when relevant material which has been retained is reconsidered after the accused has given a defence statement, but also whenever a schedule is otherwise given or material is otherwise revealed to the prosecutor.

10. Disclosure of material to accused

- 10.1 A prosecutor must review the schedules of unused material provided by the disclosure officer and endorse the schedule to indicate whether each item of material does or does not meet the test for disclosure. If any of the material does meet the test for disclosure, the prosecutor should record the reason for this decision.
- 10.2 A prosecutor must additionally review any material provided by the disclosure officer under paragraph 6.6 (*material likely to meet the test for disclosure*). The prosecutor must endorse the schedule to indicate whether the material does or does not meet the test for disclosure, and must record the reason for the decision.
- 10.3 When a prosecutor provides material to the defence in accordance with the obligation under section 3 or section 7A of the Criminal Procedure and Investigations Act 1996, the prosecutor must at the same time provide the schedule of non-sensitive material to the defence.
- 10.4 Other than early disclosure under Common Law, in the magistrates' court the schedule (and any relevant unused material to be disclosed under it) must be disclosed to the accused either:
- at the hearing where a not guilty plea is entered, or
 - as soon as possible following a formal indication from the accused or representative that a not guilty plea will be entered at the hearing.

In the Crown Court, initial disclosure should if possible be served prior to the Plea and Trial Preparation Hearing (PTPH). Where this has not been done, it should be served as soon as possible after that hearing and in accordance with any direction made by the Court.

- 10.5 If material has been copied to the prosecutor, and it is to be disclosed, whether it is disclosed by the prosecutor or the disclosure officer is a matter of agreement between the two of them.
- 10.6 If material has not already been copied to the prosecutor, and they request its disclosure to the accused on the ground that:
- it satisfies the test for prosecution disclosure, **or**
 - the court has ordered its disclosure after considering an application from the accused,
- the disclosure officer must disclose it to the accused.
- 10.7 The disclosure officer must disclose material to the accused either by giving them a copy or by allowing them to inspect it. If the accused person asks for a copy of any material which they have been allowed to inspect, the disclosure officer must supply it, unless in the opinion of the disclosure officer that is either not practicable (for example because the material consists of an object which cannot be copied, or because the volume of material is so great), or not desirable (for example because the material is a statement by a child witness in relation to a sexual offence).
- 10.8 If material which the accused has been allowed to inspect consists of information which is recorded other than in writing, whether it should be given to the accused in its original form or in the form of a transcript is a matter for the discretion of the disclosure officer. If the material is transcribed, the disclosure officer must ensure that the transcript is certified to the accused as a true record of the material which has been transcribed.
- 10.9 If a court concludes that an item of sensitive material satisfies the prosecution disclosure test and that the interests of the defence outweigh the public interest in withholding disclosure, it will be necessary to disclose the material if the case is to proceed. This does not mean that sensitive documents must always be disclosed in their original form: for example, the court may agree that sensitive details still requiring protection should be blocked out, or that documents may be summarised, or that the prosecutor may make an admission about the substance of the material under section 10 of the Criminal Justice Act 1967.

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